

4-4227

5 August 1953

done
Mr. Roger W. Jones
Assistant Director
Legislative Reference
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Jones:

With your letter of July 29 you forwarded the redraft of an Executive Order entitled, "Agency Procedures in Support of the National Security Council." I am pleased to give you the views of this Agency with respect to this matter.

The redraft reflects some of the comments and suggestions made in my letter of July 18 to Mr. William F. Finan, and to that extent we feel that it is an improvement on the earlier draft. However, there are certain points we wish to raise for further consideration. We are not aware of the reasons for including Section 1, and, unless there are compelling circumstances, we believe it would be preferable to omit this Section entirely.

Section 3 contains the heart of the Order and, consequently, should be most carefully considered. We still feel that the scope of the Board's responsibility as set forth in the opening phrases of Section 3 may be too broad, although, of course, you have included the saving clause, "unless the President shall otherwise direct." We suggest for consideration that this might be changed from the negative to the positive to read, "when the President shall so direct." Starting at Section 3(a), we recommend consideration of the following language in place of that set forth in this redraft:

"(a) Coordinate execution of such policy,
(b) coordinate development by the agencies concerned of detailed operational plans to carry out the approved policy, (c) facilitate the timely and coordinated carrying out of such plans, (d) provide continued guidance for changes in operational plans within the framework of national security policies in response to opportunity and changes in the situation, and (e) assist the responsible agencies so that their execution of each project or action will assure that it will

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make its full contribution to the particular
objective the United States is seeking to
achieve in the world."

The remainder of the Order deals with technical matters to
which there is no objection on our part. The nature and extent
of the assistance to be furnished to the Board by this Agency under
Section 5 will be a matter for discussion upon establishment of the
Board.

Sincerely yours,

Allen W. Dulles
Director

OGC:LRH:jeb

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ER-4-3921

EXECUTIVE ORDER

AGENCY PROCEDURES IN SUPPORT OF THE
NATIONAL SECURITY COUNCIL

By virtue of the authority vested in me by the Constitution and statutes, and as President of the United States, it is hereby ordered as follows:

Section 1. (a) The Secretary of State, the Secretary of Defense, the Director of the Foreign Operations Administration, and the Director of the Central Intelligence Agency shall each assign to his principal deputy (Under Secretary, Deputy Secretary, or Deputy Director, as the case may be) responsibility for following through on Presidential security policy decisions involving his agency. The Department of State, the Department of Defense, the Foreign Operations Administration, and the Central Intelligence Agency shall each establish specific internal staff arrangements and procedures to enable effective implementation of such decisions and will provide the Special Assistant to the President for National Security Affairs with a report describing the arrangements. Those arrangements shall include provision for the performance of detailed operational planning duties; review of operational plans for adequacy and for consistency with national security policy and with

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related plans of other agencies; and for the preparation of progress reports to be made to the Special Assistant to the President for National Security Affairs. The arrangements shall also provide for the coordination of the operational planning work of the agency concerned with its policy planning activities in support of the responsibilities of the head of that agency in his capacity as a member of the National Security Council.

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(b) The heads of other agencies to which the President from time to time assigns responsibilities for the implementation of national security policies shall make specific assignments of responsibilities and staff arrangements and procedures similar to those referred to in section 1(a) hereof, and shall report those assignments and arrangements to the Special Assistant to the President for National Security Affairs.

Section 2. (a) There is hereby established the Operations Coordinating Board, hereinafter referred to as the Board. The Board shall report to the National Security Council.

(b) The Board shall have as members the following: (1) The Under Secretary of State, who shall represent the Secretary of State and shall be the chairman of the Board, (2) the Deputy Secretary of Defense, who shall represent the Secretary of Defense, (3) the Deputy Director of the Foreign Operations Administration, if there be such deputy in office, who shall represent the Director of the Foreign Operations Administration, or, if there be no such

deputy in office, then the said Director, (4) the Director of the Central Intelligence Agency, and (5) a representative of the President to be designated by the President. Each head of agency referred to in items (1) to (4), inclusive, in this section 2(b) may provide for an alternate member who shall serve as a member of the Board in lieu of the regular member representing the agency concerned when such regular member is for reasons beyond his control unable to attend any meeting of the Board; and any alternate member shall while serving as such have in all respects the same status as a member of the Board as does the regular member in lieu of whom he serves.

(c) Subject to the approval of the chairman of the Board, the head of any agency assigned responsibilities as described in section 1(b) above, shall assign a representative to serve on the Board when the Board is dealing with subjects bearing directly upon the responsibilities of such head. Each such representative shall be an Under Secretary or corresponding official (except that an alternate may serve in accordance with the procedure set forth in section 2(b) hereof), and when so serving such representative shall have the same status on the Board as the members provided for in section 2(b) hereof.

(d) The Special Assistant to the President for National Security Affairs may attend any meeting of the Board. The Director

of the United States Information Agency shall advise the Board at its request.

The last sentence includes national policies

Section 3. Wherever the President has assigned to more than one agency responsibility for the execution of a national security policy which has been the subject of consideration by the National Security Council the Board, unless the President shall otherwise direct, shall: (a) ^{assist} (Assist in the) ~~Coordinate~~ execution of such policy, (b) ^{assist} (assist in the) ~~coordinated~~ development by the agencies concerned of detailed operational plans to carry out the approved policy, (c) facilitate the timely and coordinated carrying-out of such plans, (d) ^{provide continuing guidance} (initiate proposals) for changes in operational plans within the framework of national security policies in response to opportunity and changes in the situation, and (e) assist the responsible agencies ^{that their execution of} (to so ~~execute~~) each project or action (that) ~~it~~ will make its full contribution to the particular objective the United States is seeking to achieve in the world.

Section 4. There shall be under the Board an "Executive Officer," who shall be appointed by the President, and who shall receive such compensation as is authorized by law, but at no event at a rate in excess of \$16,000 per annum. The Executive Officer shall: (1) subject to the approval of the Chairman of the Board, prepare the agenda for, and present material for discussion at, Board meetings, (2) appoint, subject to the approval of the Board,

necessary employees of the Board, and supervise the work of such employees, (3) maintain the flow of work to the Board, the standards of presentation, and the quality of the staff work, (4) prepare for the consideration of the Board reports on its activities to be made to the National Security Council, (5) maintain liaison with the Special Assistant to the President for National Security Affairs in order to insure coordination of the work of the Board's staff with the activities of the staff of the National Security Council, and (6) perform such other duties within the scope of this order as the Board may from time to time direct.

Section 5. Consonant with law, the Department of State, the Department of Defense, the Foreign Operations Administration, and the Central Intelligence Agency shall, as may be necessary for the purpose of effectuating this order, furnish assistance to the Board in accordance with section 214 of the Act of May 3, 1945, 59 Stat. 134 (31 U.S.C. 691).

Section 6. The Psychological Strategy Board shall be abolished not later than sixty days after the date of this order and its outstanding affairs shall be wound up by the Operations Coordinating Board.

Section 7. As used herein, the word "agency" ^{will} may be construed to mean any instrumentality of the executive branch of the Government, including any executive department.

EXECUTIVE ORDER

COORDINATION OF FOREIGN ACTIVITIES

WHEREAS, the National Security Council was created to advise the President with respect to the integration of domestic, foreign, and military policies relating to the national security so as to enable interested departments and agencies of the Government to cooperate more effectively, and

WHEREAS, the Council was created for the purpose of more effectively coordinating policies and functions of the departments and agencies relating to national security, and

WHEREAS, it is essential to assure that the policies recommended by the Council and approved by me are carried out by the interested departments and agencies in a closely coordinated and consistent manner,

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes of the United States, and as President of the United States, it is hereby ordered as follows:

Section 1. (a) There is hereby established the Operations Coordinating Board as an interdepartmental Board, responsible to the National Security Council.

(b) The membership of the Board shall consist of (1) the Undersecretary of State as Chairman, (2) the Deputy Secretary of Defense, (3) the Deputy Director of the Foreign Operations Administration, (4) the Director of Central Intelligence, and (5) the personal representative of the President.

(c) The heads of the agencies specified above may name alternate members who shall serve as full members if the regular representatives are unable to attend any meeting of the Board. When matters properly before the Board affect the functions of agencies other than those named above, the Chairman of the Board will notify such agencies to assign representatives of rank corresponding to the Board membership to serve as members of the Board at any meetings affecting such agencies.

Section 2. It shall be the duty of the Board, in connection with policies recommended by the National Security Council and approved by the President relating to the conduct of activities of the various agencies of the Government in or affecting foreign countries when the responsibility for coordinating the departmental execution of such policies is specifically assigned by the President to the Board, (a) to assure that timely and adequate action is taken to carry out such policies by the appropriate agency or agencies, (b) to assure that such action is consistent in its aims and scope with national policy and that action planned by each agency is consistent with that planned by each other agency concerned, (c) to coordinate the execution of such policies by the agencies concerned, (d) to provide at the request of appropriate agencies policy guidance on continuing activities when changing conditions cause doubt as to whether the activities continue to be consistent with national policy, and (e) to refer to the National Security Council, with recommendations, situations in which there is doubt as to the application of national policy.

Section 3. The detailed operational planning under the policy guidance of the Board and the execution of these plans shall be the responsibility of the agencies to which such responsibility is assigned by the Board subject only to coordination by the Board as provided in Section 2 above. This coordination by the Board shall be in addition to and shall not affect interdepartmental liaison on such activities.

Section 4. The Department of State, the Department of Defense, the Foreign Operations Administration, and the Central Intelligence Agency shall furnish necessary assistance to the Board in accordance with Section 214 of the Act of May 3, 1945, 59 Stat. 134 (31 U.S.C. 691).

Section 5. The Psychological Strategy Board is abolished, the effective date to be sixty days after the date of this Order, and liquidation of any of its unfinished business shall become the responsibility of the Operations Coordinating Board. The Operations Coordinating Board shall cause to be abolished any other coordinating activities or organizations which the Board considers no longer are necessary for the proper conduct of the activities contemplated by this Order.

Section 6. As used herein, the word "agency" will be construed to mean any instrumentality of the executive branch of the Government, including any executive department.